## CITY AUDITOR Jim Williamson, CPA, CIA

# ANNUAL REPORT Fiscal Year 2021 and INDEPENDENCE NOTIFICATION Fiscal Year 2022

### **MAYOR AND CITY COUNCIL**

David Holt		Mayor
Bradley Carter	Audit Committee,	Ward 1
James Cooper		Ward 2
Barbara Young	Audit Committee,	Ward 3
Todd Stone		Ward 4
David Greenwell	Audit Committee,	Ward 5
JoBeth Hamon		Ward 6
Nikki Nice		Ward 7
Mark K. Stonecipher		Ward 8

September 28, 2021

The Mayor and City Council:

The attached Annual Report highlights Office of the City Auditor operating results and activities during fiscal year 2021.

The extent to which significant goals were achieved for the Audit Services and Ethics Assurance Programs is discussed in the Key Performance Targets and Results section of this report.

A synopsis of fiscal year 2021 audit, investigation and advisory service projects is provided in the Audit Services Program section. These projects included:

- Code Enforcement Citation Cases
- Parks Payroll
- Public Safety Sales Tax
- Purchasing Card Program
- Fire Safety Inspections
- Unit Price Street Construction Contracts
- Golf Course Revenue
- Zoo Fundraising Agreement
- Information Technology System Evaluation
- Parks Reservation Management System
- Federal Coronavirus Relief Assistance

Additionally, the Personnel Profiles section outlines my talented staffs' extensive work experience, professional certifications, advanced degrees and leadership roles in professional organizations.

Finally, areas in which the Office may not be independent to provide audit services are disclosed in the Independence Notification section of the attached report.

Jim Williamson City Auditor

	<u>Page</u>
Key Performance Targets and Results	1
Audit Services Program Summary Report	2
Ethics Assurance Program Summary Report	4
Independence Notification	6
Organization Chart	7
Personnel Profiles	8
Duties and Responsibilities	10

Fiscal Year 2021

#### MISSION

The mission of the Office of the City Auditor is to provide independent audit, investigative and advisory services to City Council, appointed officials, and executive managers so they can make better-informed policy and operational decisions.

#### **AUDIT SERVICES PROGRAM**

	FY19	FY20	FY21	FY22
Key Measures	Actual	Actual	Actual	Target
1. % of City Council and other City decision makers				
rating audit services as "good" or "excellent"	100%	100%	91%	90%
2. % of audit recommendations accepted by management	100%	100%	100%	95%

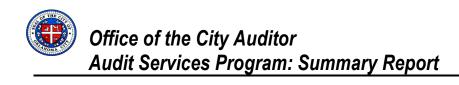
Client satisfaction is an indicator of audit service quality. Client feedback on audit services is obtained using engagement and annual surveys. Audit clients are asked to rate their satisfaction with several audit service attributes including relevance, usefulness, timeliness, and professionalism. Audit clients continue to offer positive feedback with audit service ratings of 'good' or 'excellent' on 10 of 11 satisfaction surveys relating to services provided during FY21.

Acceptance of audit recommendations is another indicator of service quality. In FY21, management accepted and provided estimated implementation dates for all 19 recommendations included in two project reports issued during the year. This result exceeds the 92% industry benchmark published by the Association of Local Government Auditors.

#### ETHICS ASSURANCE PROGRAM

	FY19	FY20	FY21	FY22
Key Measures	Actual	Actual	Actual	Target
1. % of actionable allegations assessed and assigned for				
investigation within seven days of reporting	100%	95%	100%	90%

The primary purpose of the Ethics Assurance Program is to help management detect and address fraud, waste, and abuse. The OKC4Ethics Hotline was established to provide employees with an anonymous means of reporting suspected instances of such activity. Addressing allegations in a timely manner is important to limiting potential loss or other negative impact from unethical behavior and is key in maintaining employee confidence in the Hotline. All 14 actionable allegations received during FY21, were assigned for investigation within the targeted timeframe.



as of June 30, 2021

AUDITS	STATUS
Development Services – Code Enforcement – Citation Cases  Controls were reasonably adequate and effective to ensure timeliness of code enforcement citation case processing; however, improvements should be made to enhance process efficiency and effectiveness	Issued 10/6/20
Parks – Payroll Controls were reasonably adequate and effective to ensure Grounds Management Division and Recreation, Health and Wellness Division payrolls were materially accurate, complete, and in compliance with applicable payroll-related regulations.	Issued 10/9/20
Public Safety Sales Tax Report – FY 2020 Expenditures complied with the Journal Entry of Judgment and the Report fairly presents revenues, expenditures, and fund balances.	Issued 12/22/20
Citywide – Purchasing Card Program Assessing the adequacy and effectiveness of controls over purchases by selected cardholders.	Fieldwork
Fire – Safety Inspections Evaluating the efficiency and effectiveness of non-construction fire safety inspections in the Fire Marshall's Office.	Fieldwork
Fire – Construction Inspections Follow-up Evaluating the status of recommendations included in the report on our audit of construction inspections in the Fire Marshall's Office.	Fieldwork
Finance – State Apportioned Taxes Evaluating the adequacy and effectiveness of controls over Tobacco Excise Tax and E911 Tariff collections.	Planning
Public Safety Sales Tax Report – FY 2021 Assessing whether expenditures complied with the Journal Entry of Judgement and whether the Report fairly presents revenues, expenditures, and fund balances.	Planning

INVESTIGATIONS AND ADVISORY SERVICES	STATUS
Earlywine Golf Course Revenue Investigated missing revenue deposits at Earlywine Golf Course. Recommended improvements to related control procedures.	Complete 8/17/20
Medical Marijuana Businesses Investigated allegations relating to fees and requirements for medical marijuana business certificates of compliance.	Complete 1/4/21
<b>Zoo – Fundraising Agreement</b> Assisted management in assessing compliance with the Agreement for Fundraising and Financial Support between the Oklahoma Zoological Trust, the Oklahoma Zoological Society and the City.	Complete 2/5/21
Renter Eviction Information  Developed information for the Judiciary Committee relating to renter evictions and related renter legal representation.	<b>Complete</b> 4/9/21
Parks – Reservation Management System Advised management in vendor selection for replacement of the recreation reservation management system.	Complete 6/25/21
Public Works – Street Construction Investigation Investigating allegations relating to unit price street construction contracts.	Report Draft
Information Technology System Evaluation Working with management to identify and incorporate high-risk areas listed in the Information Technology Audit Plan in the scope of the Utilities Department – Risk and Resilience Assessment.	Ongoing
Federal Coronavirus Relief Assistance Advising management and the Municipal Counselor's Office regarding expenditure of Coronavirus Relief, Emergency Rental Assistance and American Rescue Plan Funds received through the U.S. Department of the Treasury.	Ongoing



Fiscal Year 2021

The purpose of the Ethics Assurance Program is to provide independent ethics reporting, investigative and advisory services to the City Council and management so they can quickly detect and address reported cases of suspected fraud, waste, and abuse. The Ethics Assurance Program plays an integral role in the City's effort to maintain an ethical work environment and sustain citizen trust and confidence.

The Office of the City Auditor (OCA) manages suspected cases of fraud, waste, and abuse reported by source including employees, management, contractors, citizens, or outside agencies. Such cases may be reported to OCA through various channels including in-person, U.S. mail, email, or via the OKC 4Ethics Hotline (Hotline). All allegations, regardless of how they are received, are handled using the same assessment, investigative and follow-up protocols. This report summarizes results of allegations received and/or resolved during fiscal year 2021.

#### Allegation Type and Origin

There were 18 allegations reported during fiscal year 2021, of which 56% were reported through the Hotline. Table 1 summarizes the various types of allegations received during the fiscal year.

TABLE 1	56%	44%	100%
ALLEGATION TYPE	HOTLINE	NON-HOTLINE	TOTAL
Policy/Code Violations	3	4	7
Fraud & Illegal Acts	1	3	4
Abuse/Misuse/Waste of Resources	1	1	2
Health & Safety Issue	2	0	2
Allegation Not Related to City Ethics	3	0	3
TOTAL	10	8	18

Allegations generally relate to operations within a City department. Table 2 lists allegations received during fiscal year 2021 by related department.

#### **TABLE 2**

DEPARTMENT	ALLEGATIONS		
Police	3		
Public Works	3		
Development Services	2		
Parks and Recreation	2		
Utilities	2		
Not Provided/Unknown	2		
Other	5		
TOTAL	19		

#### Allegation Assignment and Disposition

Allegations may be investigated by OCA, referred to a City department (generally for policy or lower risk issues), referred to a non-City agency (if relating to matters outside City jurisdiction or requiring external law enforcement) and/or deemed non-actionable. Non-actionable allegations result from insufficient or dated information, prior corrective action, immateriality, or inappropriate use of the Hotline. If referred to a City department, OCA generally requests the department to investigate, take appropriate action and communicate results to OCA within 30 days.

We categorize resolved allegations as Substantiated (allegation was validated); Substantiated - No Violation (conditions cited were accurate

e but did not constitute a violation); Unsubstantiated; Department Resolution (lower risk issues requiring no further audit involvement); or Inconclusive (available evidence is not sufficient to determine the validity of the allegation).

Table 3 summarizes assignments and dispositions for allegations reported and/or resolved during fiscal year 2021.

TABLE 3	ASSIGNMENT			
DISPOSITION	REFER	INVESTIGATE	TOTAL	
Department Resolution	9	0	9	
Substantiated	2	2	4	
Non-Actionable	N/A	N/A	4	
Substantiated – No Violation	0	1	1	
Unsubstantiated	1	0	1	
TOTAL	12	3	19	

#### Results

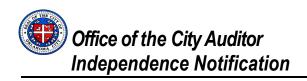
The City's ethics policy and Hotline are intended to enhance employee awareness and reporting of suspected fraud, waste, and abuse. Allegations resolved during fiscal year 2021, resulted in the following:

- Enhanced awareness of and/or compliance with existing regulations and/or policies governing:
  - o sales and cash receipts

safeguarding cash

o construction permitting

- o time and attendance
- o acceptable use of City resources
- o employee terminations
- Situation appropriate personnel-related actions, including employee counseling, reprimand, and termination.



Fiscal Year 2022

Policies and procedures adopted by the Mayor and City Council for the Office of the City Auditor require the City Auditor to advise the Mayor and City Council of any existing or potential threats to independence in all matters relating to the performance of his responsibilities as the City Auditor.

Government Auditing Standards, issued by the U.S. Government Accountability Office, require auditors and audit organizations to maintain independence of mind and appearance so that their opinions, findings, conclusions, judgements and recommendations will be impartial and viewed as impartial by reasonable and informed third parties.

Independence impairments could result if the Office of the City Auditor is required to provide certain audit services relating to the following:

#### Oklahoma City Employee Retirement System

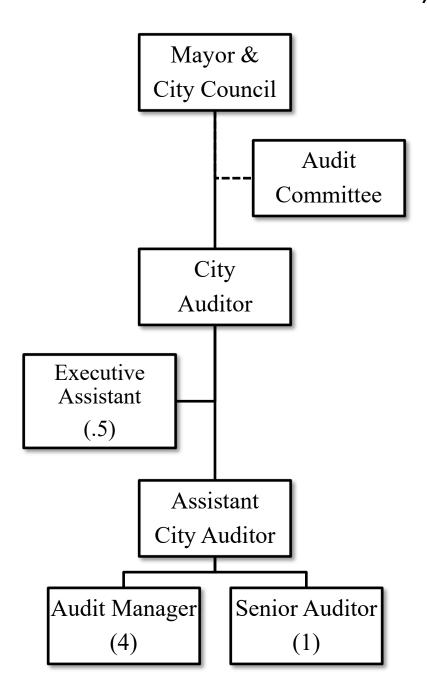
The City Auditor serves as a Trustee of the Oklahoma City Employee Retirement System (OKC Municipal Code, Sec. 40-92). The Board of Trustees perform the following:

- Approve disbursement of funds
- Formulate rules and regulations
- Invest system funds
- Obtain an annual actuarial evaluation of system liabilities
- Recommend changes in governing Ordinances to City Council

#### **Bid Committee**

The City Auditor is a member of the Bid Committee (City Charter, Article IX, §4). The City Auditor or designee must be present at all bid openings. The Bid Committee establishes policies and procedures for receiving, opening, and recording electronic bids.

As of July 1, 2021



Note: Teams of auditors conduct audit engagements. Audit teams may vary in size and staffing levels depending on many factors including the complexity of the audit, technical proficiency required and qualifications of available staff. An appropriate level of supervision is required by *Government Auditing Standards* and will vary based upon the members of the audit team and complexity of the work performed.

Jim Williamson CPA, CIA, CGAP, CGFM City Auditor Jim joined the Office of the City Auditor in 1988, was appointed City Auditor in 2008, and has over 36 years of auditing experience. Jim has held several positions with ALGA including President and currently serves on the ALGA Peer Review Committee. Jim has held several positions with the IIA's Oklahoma City Chapter including President. He serves as Past-Chair on the Peer Review Oversight Committee for the Oklahoma Accountancy Board. Jim is also an AICPA, OSCPA, ACFE, and AGA member.

Matt Weller CPA Assistant City Auditor Matt joined the Office of the City Auditor in 2000 and has over 26 years of auditing experience. He has previously served on the ALGA Board of Directors and on the ALGA Peer Review Committee in various capacities including Chair. Matt has held several positions with the IIA's Oklahoma City Chapter, including President. Matt is also a member of the AICPA and OSCPA.

Brett Rangel MS, CIA, CRMA Audit Manager Brett joined the Office of the City Auditor in 1995 and has over 24 years of auditing experience. He currently serves on the ALGA Publications Committee, having previously chaired the Communications Committee and served on the Online Resources Committee. Brett has also served in numerous positions in the IIA's Oklahoma City Chapter, including Board of Governors, President, Treasurer, and Chair of several committees.

Janet McWilliams CPA Audit Manager Janet joined the Office of the City Auditor in 2009. She has 12 years of auditing experience and over 24 years of non-profit accounting and management experience. She currently serves on the ALGA Awards Program Committed having previously served as Chair of ALGA's Long-Term Conference Planning Committee. Janet has held several positions for the Oklahoma Association of College and University Business Officers, including President. She is also an IIA and OSCPA member.

#### Lori Rice MBA, CIA Audit Manager

Lori joined the Office of the City Auditor in 2009. She has 12 years of auditing experience and over 15 years of experience in accounting and financial operations management. She is certified in the Six Sigma business improvement strategy. Lori has held several positions with the IIA's Oklahoma City Chapter, including President. She is also a member of ALGA.

#### Christy Barron **CP**A

Christy joined the Office of City Auditor in 2021. She has nine years of auditing experience and five years of governmental financial management experience. Christy previously served on the Conference Committee for the Oklahoma Municipal Clerks, Treasurers and Finance Officials Association. She is also an ALGA and IIA member.

#### Tim Alvarez CICA Senior Auditor

Tim joined the Office of the City Auditor in 1989. He has over 34 years of auditing experience and two years of corporate accounting experience. Tim currently serves as the Associate Trustee of the IIA's Oklahoma City Chapter and previously served on the Board of Governors. He is also a member of the IIC and ALGA.

#### Certifications and Degrees

**CGAP** = Certified Government Audit Professional **CGFM** = Certified Government Financial Manager **CIA** = Certified Internal Auditor

**CICA** = Certified Internal Controls Auditor

**CPA** = Certified Public Accountant

**CRMA** = Certification in Risk Mgmt. Assurance

MS = Master of Science

 $MBA = Master \ of \ Business \ Administration$ 

#### **Professional Organizations**

**ACFE** = Association of Certified Fraud Examiners AGA = Association of Government Accountants

**AICPA** = American Institute of Certified Public Accountants

ALGA = Association of Local Government Auditors

**IIA** = Institute of Internal Auditors

*IIC* = *Institute for Internal Controls* 

**OSCP***A* = Oklahoma Society of Certified Public Accountants

## Office of the City Auditor Duties and Responsibilities

The duties and responsibilities of the City Auditor include but are not limited to the following:

- Determining whether management has established and complied with procedures and practices to ensure that:
  - O City operations are being conducted efficiently and effectively, in a manner consistent with the intended objectives of the governing body and in compliance with applicable laws and regulations;
  - Resources including funds, contractual rights, property, and personnel are adequately safeguarded; and
  - O Financial and management records and reports disclose fairly, accurately, and completely all information that is required by law that is necessary to assess the City's financial position and that is necessary to understand and evaluate the results of operations.
- Evaluating and reporting on the adequacy and effectiveness of the internal control structure established and utilized over the payment of municipal funds.
- Determining compliance with the Journal Entry of Judgment relating to the Public Safety Sales Tax Funds.
- Serving as a Trustee of the Oklahoma City Employee Retirement System.
- Receiving, opening, and recording electronic bids as a member of the Bid Committee.

Additionally, the Mayor and City Council has authorized the City Auditor to provide audit services to Public Trusts of which the City is the beneficiary. Resolutions requesting audit services have been adopted by the following trusts:

- O Central Oklahoma Transportation and Parking Authority
- Oklahoma City Airport Trust
- O Oklahoma City Environmental Assistance Trust
- Oklahoma City Municipal Facilities Authority
- Oklahoma City Public Property Authority
- Oklahoma City Riverfront Redevelopment Authority
- Oklahoma City Zoological Trust

Policies and procedures adopted by the Mayor and City Council direct that the City Auditor conduct operations in accordance with *Government Auditing Standards*, which include requirements for quality assurance. These policies also direct the City Auditor to prepare an audit plan, provide periodic progress reports to the Audit Committee, and report audit results to the Mayor and City Council jointly.